vi  Vol. I

TABLE OF CONTENTS OF VOLUME I

Preface to the Collection ............................................... iii

Abbreviations .......................................................... v

Table of Contents of Volume I .......................................... vi

I. Introductory Note ................................................... 1

II. A Chronology of the Development of the Convention.... 2

III. Early History of the Ad Hoc Committees 4

A. General Assembly Resolution 8(I) (A/64) ................. 5

B. General Assembly Resolution 136(II) (A/519) ......... 6

C. Resolution of the Commission of Human Rights,
   submitted to the sixth session of the
   Economic and Social Council (E/600) .................... 7

D. Minutes (excerpts) from the 159th Meeting of the
   Economic and Social Council, Sixth Session,
   considering Commission of Human Rights
   Resolution 46 (E/OR(VI), pp. 310-311) ............ 8

E. Economic and Social Council
   Resolution 116(VI)D (E/704) ............................ 9

F. A Study of Statelessness, Part One: Improvement
   of the Status of Stateless Persons (E/1112) ...... 10

G. Communication from the International Refugee
   Organization to the Economic and Social
   Council (E/1392) ........................................ 80

H. Summary Records of the ninth session of the
   Economic and Social Council (326th Meeting,
   327th Meeting, 336th Meeting and 337th Meeting),
   considering the Secretary General's Study of
   Statelessness (E/OR(IX)) .............................. 93

I. Economic and Social Council
   Resolution 248(IX)B (E/OR(IX)/Supp.) ............. 112

J. Ad Hoc Committee on Statelessness: Note by
   the President (E/1518) ..................................... 113
IV. Ad Hoc Committee on Statelessness and Related Problems

A. Provisional agenda (E/AC.32/1)

B. Memorandum of the Secretary General to the Ad Hoc Committee (E/AC.32/2)

C. France: Proposal for a Draft Convention (E/AC.32/L.3)

D. Selected Summary Records of the Ad Hoc Committee

1. First Meeting (Opening of the session, participation of the representative of China in the work of the Committee, election of officers) (E/AC.32/SR.1)

2. Second Meeting (Adoption of the agenda, definition of the term "refugee")

3. Third Meeting (Timetable of meetings, definition of the term "refugee")

4. Fourth Meeting (Definition of the term "refugee")

5. Fifth Meeting (Definition of the term "refugee")

6. Sixth Meeting (Definition of the term "refugee")

7. Seventh Meeting (Admission, personal status of refugees)

8. Eighth Meeting (Personal status of refugees)

9. Ninth Meeting (Personal status of refugees)

10. Tenth Meeting (Personal status of refugees, movable and immovable property, intellectual and industrial property, right of association)

11. Eleventh Meeting (Exemption from reciprocity, right to sue and be sued, responsibilities of refugees and obligations incumbent upon them, fiscal charges and military service)

12. Twelfth Meeting (Military service and wage-earning employment)
13. Thirteenth Meeting (Wage-earning employment, self-employment and liberal professions) (E/AC.32/SR.13) ................................................................. 228

14. Fourteenth Meeting (Liberal professions and labour regulations and industrial accidents) (E/AC.32/SR.14) ................................................................. 238

15. Fifteenth Meeting (Rationing, public relief, education and identity papers) (E/AC.32/SR.15) ................................................................. 245

16. Sixteenth Meeting (Travel documents and Schedule to the Convention) (E/AC.32/SR.16) ................................................................. 257

17. Seventeenth Meeting (Definition of the term "refugee") (E/AC.32/SR.17) ................................................................. 268

18. Eighteenth Meeting (Definition of the term "refugee", Schedule to the Convention and the Specimen Travel Document) (E/AC.32/SR.18) ................................................................. 273

19. Nineteenth Meeting (Administrative assistance and expulsion) (E/AC.32/SR.19) ................................................................. 284

20. Twentieth Meeting (Expulsion) (E/AC.32/SR.20) ................................................................. 290

21. Twenty-First Meeting (Expulsion, exceptional measures, cooperation with the United Nations High Commissioner for Refugees, naturalization) (E/AC.32/SR.21) ................................................................. 302

22. Twenty-Second Meeting (Naturalization, continuity of residence, implementation, federal clause, relation to previous conventions, reservations, colonial clause and expulsion (E/AC.32/SR.22) ................................................................. 308

23. Twenty-Third Meeting (exemption from reciprocity, right of association, labour regulation and industrial accidents and social security) (E/AC.32/SR.23) ................................................................. 321

24. Twenty-Fourth Meeting (Labour regulation and industrial accidents, social security, travel documents, schedule to the Convention, expulsion, transfer of assets, non-discrimination, housing) (E/AC.32/SR.24) ................................................................. 327

25. Twenty-Fifth Meeting (Adoption of Articles 1 - 35, inclusive, of the draft Convention) (E/AC.32/SR.25) ................................................................. 334
26. Twenty-Sixth Meeting (Adoption of the draft Convention) (E/AC.32/SR.26).......................... 342

27. Twenty-Seventh Meeting (Discussion of the draft Convention) (E/AC.32/SR.27)................. 351

30. Thirtieth Meeting (Discussion of the draft Convention) (E/AC.32/SR.30).......................... 352

31. Thirty-First Meeting (Exemption from reciprocity, personal status of refugees, employment and social security) (E/AC.32/SR.31)........................................ 353

32. Thirty-Second Meeting (Adoption of the report of the Committee, closure of the meetings) (E/AC.32/SR.32)........................................ 355

E. Selected Drafting Papers Submitted to the Ad Hoc Committee........................................ 357

F. Communications Received by the Ad Hoc Committee....................................................... 381

G. Draft Convention and Comments (E/AC.32/L.32, E/AC.32/L.1/Add.1)............................... 392

H. Report of the Ad Hoc Committee on Statelessness and Related Problems (E/1618)............... 405

V. Subject Analysis of the Ad Hoc Committee Summary Records (E/AC.32/6)......................... 423

VI. Documents Omitted from Volumes One and Two............. 435
# TABLE OF CONTENTS OF VOLUME II

## I. Introductory Note

1

## II. Consideration of the Report of the Ad Hoc Committee on Statelessness and Related Problems (E/1618) by the Eleventh Session of the Economic and Social Council

A. First Report of the Social Committee (E/1806)............ 3

B. Summary Records of the 399th Meeting of the Economic and Social Council (E/OR(XI))............ 4

C. Second Report of the Social Committee (E/1814).... 8

D. Summary Records of the 406th Meeting of the Economic and Social Council (E/OR(XI))............ 10

E. Proposed French amendments to the Convention (E/L.81, E/L.82).................... 18

F. Economic and Social Council Resolution 319(XI)B.................... 20

## III. Ad Hoc Committee on Refugees and Stateless Persons

A. Comments of Governments of the Report of the Ad Hoc Committee on Statelessness and Related Problems (E/AC.32/L.40).................... 24

B. Comments of the International Labour Organization on the draft Convention (E/AC.32/7).................... 60

C. Observations of the World Jewish Congress on the draft Convention (E/AC.32/NGO/1).................... 62

D. Summary Records of the Ad Hoc Committee

1. Thirty-third Meeting (Election of officers and preliminary discussion) (E/AC.32/SR.33)............ 64

2. Thirty-fourth Meeting (Articles 2 - 5, inclusive, of the draft Convention) (E/AC.32/SR.34).................... 72

---

1. The Article numbers used in this table of contents are those of the draft Convention contained in the report of the Ad Hoc Committee on Statelessness and Related Problems (E/1618), unless otherwise specified.
<table>
<thead>
<tr>
<th>Meeting Number</th>
<th>Description</th>
<th>Page</th>
</tr>
</thead>
<tbody>
<tr>
<td>3</td>
<td>Thirty-fifth Meeting (Articles 5 and 6 of the draft Convention) (E/AC.32/SR.35)</td>
<td>84</td>
</tr>
<tr>
<td>4</td>
<td>Thirty-sixth Meeting (Articles 7 - 10, inclusive, of the draft Convention) (E/AC.32/SR.36)</td>
<td>91</td>
</tr>
<tr>
<td>5</td>
<td>Thirty-seventh Meeting (Articles 10 - 16, inclusive, of the draft Convention) (E/AC.32/SR.37)</td>
<td>105</td>
</tr>
<tr>
<td>6</td>
<td>Thirty-eighth Meeting (Articles 17 - 22, inclusive, of the draft Convention) (E/AC.32/SR.38)</td>
<td>119</td>
</tr>
<tr>
<td>7</td>
<td>Thirty-ninth Meeting (Articles 23, 24, 25, 29 and the Schedule to the draft Convention) (E/AC.32/SR.39)</td>
<td>132</td>
</tr>
<tr>
<td>8</td>
<td>Fourtieth Meeting (Articles 26, 27, 28, and 30 - 40, inclusive, of the draft Convention) (E/AC.32/SR.40)</td>
<td>147</td>
</tr>
<tr>
<td>9</td>
<td>Forty-first Meeting (Articles 2 - 25, 29 - 34, 38 - 40 of the draft Convention) (E/AC.32/SR.41)</td>
<td>167</td>
</tr>
<tr>
<td>10</td>
<td>Forty-second Meeting (Articles 5, 17, 23, the Schedule to the Convention, and the interpretation of &quot;residan regulieremnt&quot;) (E/AC.32/SR.42)</td>
<td>180</td>
</tr>
<tr>
<td>E</td>
<td>Report of the Ad Hoc Committee on Refugees and Stateless Persons (E/1850, E/1850/Annex)</td>
<td>206</td>
</tr>
</tbody>
</table>

**IV. Consideration of the Report of the Ad Hoc Committee on Refugees and Stateless Persons (E/1850) by the Fifth Session of the General Assembly**

<table>
<thead>
<tr>
<th>Item</th>
<th>Description</th>
<th>Page</th>
</tr>
</thead>
<tbody>
<tr>
<td>A</td>
<td>Memorandum of the Secretary General (A/1385)</td>
<td>227</td>
</tr>
<tr>
<td>B</td>
<td>Report of the Third Committee (A/1682)</td>
<td>230</td>
</tr>
<tr>
<td>C</td>
<td>Summary Records of the 325th Plenary Meeting of the General Assembly (A/OR/5)</td>
<td>234</td>
</tr>
<tr>
<td>D</td>
<td>General Assembly Resolution 429(V) (A/1751)</td>
<td>240</td>
</tr>
</tbody>
</table>
# TABLE OF CONTENTS OF VOLUME III

I. Introductory Note ................................................. 1

II. Administration of the Conference ................................. 3
   A. Agenda .................................................................... 4
   B. Rules of Procedure .................................................. 5
   C. Note on the Timetable of the Conference ................. 8

III. Brief History and Topic Index to Article One of the Convention ............ 9
    Paragraph A(1) ...................................................... 10
    Paragraph A(2) ...................................................... 12
    Paragraph B .................................................................. 15
    Paragraph C .................................................................. 17
    Paragraph D .................................................................. 20
    Paragraph E .................................................................. 21
    Paragraph F .................................................................. 22
    Topic Index to General Discussions ............................ 26

IV. Brief History of the Convention (excluding Article One) .................. 28
    Preamble .................................................................. 29

CHAPTER I - GENERAL PROVISIONS

Article 2: General obligations ........................................ 32
Article 3: Non-discrimination ......................................... 34
Article 4: Religion ....................................................... 37
Article 5: Rights granted apart from this Convention .......... 38
Article 6: The term "in the same circumstances" .............. 39
Article 7: Exemption from reciprocity ............................. 42
Article 8: Exemption from exceptional measures ............. 44
Article 9: Provisional measures ....................................... 47
Article 10: Continuity of residence ................................ 48
Article 11: Refugee seamen .......................................... 49

CHAPTER II - JURIDICAL STATUS

Article 12: Personal Status ............................................ 50
Article 13: Movable and immovable property ................. 53
Article 14: Artistic rights and industrial property ............ 54
Article 15: Right of association ................................... 56
Article 16: Access to courts................................. 57

CHAPTER III - GAINFUL EMPLOYMENT

Article 17: Wage-earning employment......................... 58
Article 18: Self-employment.................................. 60
Article 19: Liberal professions................................ 61

CHAPTER IV - WELFARE

Article 20: Rationing........................................ 62
Article 21: Housing............................................ 63
Article 22: Public education.................................. 64
Article 23: Public relief....................................... 66
Article 24: Labour legislation and social security.............. 67

CHAPTER V - ADMINISTRATIVE MEASURES

Article 25: Administrative assistance.......................... 70
Article 26: Freedom of movement................................ 72
Article 27: Identity papers.................................... 73
Article 28: Travel documents.................................. 74
Article 29: Fiscal charges...................................... 81
Article 30: Transfer of assets.................................. 82
Article 31: Refugees unlawfully in the country of refuge..... 83
Article 32: Expulsion........................................... 86
Article 33: Prohibition of expulsion or return ("refoulement") 89
Article 34: Naturalization...................................... 91

CHAPTER VI - EXECUTORY AND TRANSITORY PROVISIONS

Article 35: Co-operation of the national authorities with the United Nations........................................ 92
Article 36: Information on national legislation.................. 94
Article 37: Relation to previous Conventions..................... 95

CHAPTER VII - FINAL CLAUSES

Article 38: Settlement of disputes................................ 96
Article 39: Signature, ratification and accession................ 97
Article 40: Territorial application clause......................... 100
Article 41: Federal clause...................................... 102
Article 42: Reservations........................................ 105
Article 43: Entry into force..................................... 106
Article 44: Denunciation........................................ 107
Article 45: Revision............................................. 108
Article 46: Notifications by the Secretary-General of the United Nations........................................ 109

Schedule to Article 28.......................................... 77
Specimen Travel Document........................................ 79

Final Act of the 1951 United Nations Conference
Vol. III

of Plenipotentiaries on the Status of Refugees and Stateless Persons................................. 111

New article proposed but not adopted...................... 115

V. Report of the Ad Hoc Committee on Statelessness and Related Problems (E/1618)...................... 118

Report of the Ad Hoc Committee on Refugees and Stateless Persons (E/1850)......................... 136

VI. Texts of the draft Convention used by the Conference. 156

A. Memorandum from the Secretary-General transmitting the draft Convention to the Conference (A/CONF.2/1).................. 157

B. Draft Final Act (A/CONF.2/L.4).......................... 172

C. Report of the Style Committee (A/CONF.2/102, A/CONF.2/102/Add.1).......................... 175

VII. Summary Records of the Conference Meetings (A/CONF.2/SR.1 - SR.35)............................. 191

First Meeting (Inaugural address, election of officers, adoption of the agenda and rules of procedure).................. 194

Second Meeting (Participation of the Holy See, adoption of the rules of procedure, general discussion).................. 199

Third Meeting (General Discussion, Article 2)....... 213

Fourth Meeting (Articles 2 and 3)......................... 225

Fifth Meeting (Articles 3, 5 and 6)....................... 235

Sixth Meeting (Articles 6, 7 and 8)....................... 245

Seventh Meeting (Articles 8, 10, 12, 13, 14)............ 253

Eighth Meeting (Articles 14, 15 and 16)................. 265

Ninth Meeting (Articles 17, 18, 19 and an Egyptian proposal for new Article 14 (a)).............. 272

Tenth Meeting (Articles 20, 21, 22, 23 and 24)....... 283

Eleventh Meeting (Articles 24, 25, 26 and 27)........ 295

Twelfth Meeting (Articles 28 and 29).................... 304

Thirteenth Meeting (Articles 30 and 31)................. 313
<table>
<thead>
<tr>
<th>Meeting</th>
<th>Page</th>
</tr>
</thead>
<tbody>
<tr>
<td>Fourteenth Meeting (Articles 31 and 32)</td>
<td>321</td>
</tr>
<tr>
<td>Fifteenth Meeting (Article 32)</td>
<td>334</td>
</tr>
<tr>
<td>Sixteenth Meeting (Articles 33 and 34)</td>
<td>343</td>
</tr>
<tr>
<td>Seventeenth Meeting (Article 28, Schedule to Article 28, and the Specimen Travel Document)</td>
<td>352</td>
</tr>
<tr>
<td>Eighteenth Meeting (Articles 3 and 28, Schedule to Article 28, and the Specimen Travel Document)</td>
<td>361</td>
</tr>
<tr>
<td>Nineteenth Meeting (Article 1)</td>
<td>371</td>
</tr>
<tr>
<td>Twentieth Meeting (Article 1)</td>
<td>385</td>
</tr>
<tr>
<td>Twenty-First Meeting (Article 1)</td>
<td>394</td>
</tr>
<tr>
<td>Twenty-Second Meeting (Articles 1 and 46)</td>
<td>404</td>
</tr>
<tr>
<td>Twenty-Third Meeting (Article 1)</td>
<td>414</td>
</tr>
<tr>
<td>Twenty-Fourth Meeting (Articles 1, 2, 3, 6, 7 and 8)</td>
<td>428</td>
</tr>
<tr>
<td>Twenty-Fifth Meeting (Articles 1, 12, 19 and 35)</td>
<td>440</td>
</tr>
<tr>
<td>Twenty-Sixth Meeting (Articles 6, 8, 35, 37, 38 and 39)</td>
<td>454</td>
</tr>
<tr>
<td>Twenty-Seventh Meeting (Articles 8, 39, 40, 42, 43, 44, 45 and 46)</td>
<td>461</td>
</tr>
<tr>
<td>Twenty-Eighth Meeting (Articles 1 and 8)</td>
<td>477</td>
</tr>
<tr>
<td>Twenty-Ninth Meeting (Article 1)</td>
<td>486</td>
</tr>
<tr>
<td>Thirtieth Meeting (Articles 1, 4, 11 and 41)</td>
<td>500</td>
</tr>
<tr>
<td>Thirty-First Meeting (Preamble, Schedule to Article 28, Articles 41 and 43, Final Act and a Yugoslav proposal for a new article)</td>
<td>516</td>
</tr>
<tr>
<td>Thirty-Second Meeting (Schedule to Article 28 and Specimen Travel Document)</td>
<td>532</td>
</tr>
</tbody>
</table>
Thirty-Third Meeting (Preamble, Articles 1, 2, 3 and 4) .......................................................... 538
Thirty-Fourth Meeting (Articles 1, 5-19) ................. 549
Thirty-Fifth Meeting (Articles 6, 7, 8, 20-46, Final Act, Headings, Closure of the Conference) .... 562

VIII. Selected Submissions of the Attending Delegations to the Conference .................. 585


B. Comments of Governments on the Draft Convention
   i. Memorandum by Secretary General (A/CONF.2/6) .................. 589
   ii. Comments of Pakistan (A/CONF.2/6/Add.1) ...... 589
   iii. Comments of New Zealand (A/CONF.2/6/Add.2) .................. 590

C. Note by the Secretariat on Documentation (A/CONF.2/7) ........................................ 591

D. Memorandum on the Draft Convention Prepared by the Legal Department (A/CONF.2/21) .......... 592

E. Note Communicated by International Labour Office Regarding Article 11 (A/CONF.2/67) ........... 603

F. Report of the Working Party Appointed to Study Article 3 (A/CONF.2/72) ......................... 604

G. Israel and United Kingdom Note on Article 6 (A/CONF.2/84) ........................................ 606


I. Draft Final Clauses (A/CONF.2/93) .................. 610

J. Report of the Working Group Appointed to Study Paragraph 13 of the Schedule to Article 28 (A/CONF.2/95) .................................................. 612
IX. Submissions of Non-Governmental Organizations to the Conference

A. World Jewish Congress Memorandum Concerning the Draft Convention (A/CONF.2/NGO/1) .................................................. 615

B. Statement of the International Committee of the Red Cross on the Refugee Question (A/CONF.2/NGO/2) .................................................. 620

C. Statement of the International Federation of Friends of Young Women on the Right of Refugees to Keep their Religion (A/CONF.2/NGO/3) .................. 622

D. Recommendations Adopted by the International Conference at Hanover on the Refugee Problem in Western Germany and Austria (A/CONF.2/NGO/4) .................................................. 623

E. Proposals Concerning the Draft Convention Submitted by the International Confederation of Free Trade Unions (A/CONF.2/NGO/5) .................................................. 626

F. Observations Concerning the Draft Convention Submitted by the Agudas Israel World Organization (A/CONF.2/NGO/6) .................................................. 628

G. Observations Concerning the Draft Convention Submitted by the Friends' World Committee for Consultation (A/CONF.2/NGO/7) .................................................. 629

H. Decision on the Status of Refugees and Stateless Persons by the Council of the Inter-Parliamentary Union (A/CONF.2/NGO/8) .................. 631

I. World University Service Memorandum Concerning Article 22 (A/CONF.2/NGO/9) .................................................. 632

J. Commission of the Churches on International Affairs Observations Concerning Article 1 (A/CONF.2/NGO/10) .................................................. 633

K. Observations Concerning the Draft Convention Submitted by the Catholic International Union for Social Service (A/CONF.2/NGO/11) .................................................. 634

L. Observations Concerning the Draft Convention Submitted by the International Union of Catholic Women's Leagues (A/CONF.2/NGO/12) .................. 635

M. Extract of the Decisions of the Second Conference of Non-Governmental Organizations Interested in Migration (A/CONF.2/NGO/13) .................................................. 636

N. Coordinating Board of Jewish Organizations Comments and Suggestions Concerning the Draft Convention (A/CONF.2/NGO/14) .................................................. 640
Vol. III

X. Selected Drafting Papers Used by the Conference (A/CONF.2/L.1/Add.1 - Add.12, L.4) .......... 125

XI. Final Text of the Convention Relating to the Status of Refugees and Final Act of the Conference of Plenipotentiaries .......... 668

XII. Documents Omitted from this Volume ............... 698

XIII. Transposing Table .................. 699